



The Subsidized Muse: Government and the Arts in Western Europe and the United States

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Abstract. Using the neo-classical justifications for government support of the arts that Dick Netzer discussed in *The Subsidized Muse* as a starting point, the article contends that market failure is not an useful concept to understand and explain cultural policies and the degree of government involvement, particularly when viewed from a comparative perspective. The basic fault is that historical-institutional arrangements and the role of non-state actors in the formation of cultural policies are not taken into account. Discussing some aspects of the institutional framework in the development of French, Swedish and U.S. cultural policies, the article concludes with a call for the use of neo-institutionalist perspectives in analyzing government intervention in the arts field.

Key words: cultural policy, neo-institutionalism, market failure, cross-national research, welfare state

1. Introduction

While continental European countries, in particular, have provided substantial support for the arts and culture for a number of centuries, the development of explicit and clearly defined cultural policies is a relatively recent phenomenon. The nation that took the lead in the inauguration of a specific cultural policy was France, where the Ministry of Culture was founded in 1959 (Wangermée, 1991, p. 57). Shortly thereafter, the National Endowment for the Arts (NEA) was established in the United States (1965); in the same year, the first junior Minister with special responsibility for cultural policy was appointed in Great Britain (Ridley, 1987, p. 229); and a Ministry of Culture, Recreation and Social Work was established in the Netherlands (Dutch Ministry, 1994, p. 53).

When *The Subsidized Muse* was published in 1978, Dick Netzer thus looked back to what essentially were the first two decades of the new field of cultural policy. And it had been two quite successful decades: In almost every country in the Western world, public support for the arts had increased significantly since the post-war period, and arts and culture had become a more or less accepted field of public policy. Netzer's remarkable study was also the first explicit policy analysis

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